Public Records Act



History of Public Disclosure

- Freedom of Information Act
- Initiative 276
- Creating Chapter 42.56 RCW

Public Policy

- People do not yield their sovereignty to the agencies which serve them.
- The people do not give public servants the right to decide what is good for the people to know.
- The people insist on remaining informed so that they may maintain control over the instruments that they have created.

Construction of PRA

- "The Act shall be liberally construed and its exemptions narrowly construed to promote this public policy and to assure that the public interest will be fully protected."
- "In the event of conflict between the provisions of the Act and any other act, the provisions of the Act shall govern."

Main Elements of the PRA

Upon request, an agency shall promptly respond to and disclose public records, unless a record falls within a specified exemption.

Who Must Comply?

- "State agency" includes every state office, department, division, bureau, board, commission, or other state agency
- "Local agency" includes every county, city, town, municipal corporation, quasimunicipal corporation, or special purpose district, or any office, department, division, bureau, board, commission, or agency thereof, or other local public agency

What is a "public record"?

- Any writing that contains information relating to the conduct of government or the performance of any governmental function
- The writing was prepared, owned, used or retained by the agency
- The writing is in any "physical form"

What is a request?

- Identifiable public record
- No particular form needed
- No particular words needed
- No statutory cite needed

What is a "prompt response"?

Within 5 business days, an agency must:

- Provide the records
- Acknowledge receipt and provide reasonable estimate of response time. Seek clarification if needed.
- Deny the request



When is Additional Time Needed?

- Additional time may be based upon the need to:
 - Clarify the intent of the request
 - Locate and assemble the records
 - Notify third persons or agencies affected by the request
 - Determine whether any of the records requested are exempt and that a denial should be made as to all or part of the request

Denials

- Identify each record denied
- State why record is exempt
- Cite the statute that is the basis for the denial

Exemptions

- Over 300 exemptions
- Found in chapter 42.56 RCW, other RCW chapters and federal law
- Narrow construction of exemptions required

Partial List of Exemptions

- Records relevant to a controversy that would not be disclosable in litigation (including "attorney work product")
- Personal information (students, employees, taxpayers)
- Bank and financial information
- Investigative, law enforcement, and crime victim information

Partial List of Exemptions Continued

- Employment application and some personal information of employees (e.g. residential addresses, social security numbers, personal telephone numbers)
- Preliminary drafts, notes, intraagency memos
- Many types of financial, commercial, and proprietary information

Prohibition

- The Act prohibits the disclosure of lists of individuals for commercial purposes.
- "Commercial purposes" has been broadly interpreted.

Remedies

- Court action may be instituted
- Fines from \$5 to \$100 a
 day for each day denied
- Attorney fees and costs

Public Disclosure v. Records Retention

- Public records shall not be destroyed except pursuant to an approved records retention schedule
- Agencies should follow retention schedules set by records retention committee
- If a public records request is made at a time when a record exists but is scheduled for destruction in the near future, the agency shall retain possession of the record, and may not destroy it

Charges for Requests

- No fees for inspecting public records
- No fees for locating public records
- A reasonable charge for providing copies of records and for the use of agency equipment to copy records, which shall not exceed the amount necessary to reimburse the agency
- Default charge \$.15/page

Recent Court Cases

Yousoufian v. Sims

Rental Housing Authority v.
 Des Moines

Yousoufian v. Office of Ron Sims 165 Wn. 2d 439 (2009)

How Should Penalties for Public Records Act violations be determined?

Factors to Consider

- Clarity of the public records request
- Promptness of agency's response (including requester's need for the records)
- Strict compliance with procedures and exemptions
- Training and supervision of staff
- Reasonableness of explanation for noncompliance

Factors to Consider continued

- Agency attitude: helpful, negligent, reckless, dishonest, or acted in bad faith
- Agency's tracking procedures
- Potential for harm, including economic loss and loss of government accountability
- Deterrence effect of penalty based on size of the agency
- Specific facts of the case

Rental Housing Authority v. Des Moines 165 Wn.2d 525 (2009)

- At a minimum, an exemption log should contain the following information:
- 1. Type of document/description of document
- 2. Date
- 3. Author/Sender
- 4. Recipient (including CCs) if applicable
- 5. Statutory exemption and brief explanation for withholding
- 6. Number of pages

Conclusion

- Provide public full access to information concerning the conduct of government
- Protect individual's privacy rights
- Preserve the efficient administration of government